Alcohol outlet density, levels of drinking and alcohol-related harm in New Zealand: a national study

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ABSTRACT

Background Previous research shows associations of geographical density of alcohol outlets with a range of alcohol-related harms. Socioeconomic conditions that are associated with both outlet density and alcohol-related outcomes may confound many studies. We examined the association of outlet density with both consumption and harm throughout New Zealand while controlling for indicators of area deprivation and individual socioeconomic status (SES).

Methods Individual alcohol consumption and drinking consequences were measured in a 2007 national survey of 18–70 year olds (n = 1925). All alcohol outlets in New Zealand were geocoded. Outlet density was the number of outlets of each type (off-licences (stores that sell alcoholic beverages for consumption elsewhere), bars, clubs, restaurants) within 1 km of a person’s home. We modelled the association of outlet density with total consumption, binge drinking, risky drinking (above New Zealand guidelines) and two measures of effects (‘harms’ and ‘troubles’ due to drinking) in the previous year. Logistic regression and zero-inflated Poisson models were used, adjusting for sex, educational level, a deprivation index (NZDep06) and a rurality index.

Results No statistically significant association was seen between outlet density and either average alcohol consumption or risky drinking. Density of off-licences was positively associated with binge drinking, and density of all types of outlet was associated with alcohol-related harm scores, before and after adjustment for SES. Associations of off-licences and clubs with trouble scores were no longer statistically significant in the adjusted analysis.

Conclusions The positive associations seen between alcohol outlet density and both individual level binge drinking and alcohol-related problems appear to be independent of individual and neighbourhood SES. Reducing density of alcohol outlets may reduce alcohol-related harm among those who live nearby.

INTRODUCTION

The nature of the link between the density of alcohol outlets and alcohol-related harm is of central interest to policymakers considering controls on alcohol availability. More than 50 research papers have been published since the early 1990s finding associations between the spatial density of alcohol outlets and levels of harm, particularly assault1–6 but also drink-driving and crashes,7–9 pedestrian injury,10 child abuse and neglect,11 intimate partner violence12 and loss of neighbourhood amenity.13 14 Most have a cross-sectional design, but there have been a few longitudinal studies. Some of these have demonstrated changes in assault rates accompanying changes in outlet density;15–17 one study showed a reduction in gonorrhoea incidence accompanying a dramatic reduction in alcohol outlets in Los Angeles18 and one study linked changes in numbers of bars and off-licences with changes in car crash injuries.19 Recent research by Livingston20 in Australia suggests a non-linear relationship between density of hotel (pub) licences and assault where the effect of each additional outlet increases with pre-existing outlet density.

A relationship between outlet density and actual alcohol consumption has been less clearly demonstrated with research to date producing mixed results (recently reviewed by Livingston et al21 and by Popova et al22). Some studies show a positive association of outlet density with level of consumption at an individual level23 24 or aggregate level,25 but there is inconsistency.26 In California, Pollack and colleagues27 found that while the most deprived neighbourhoods had substantially higher outlet density, highest consumption was in the least deprived neighbourhoods. Levels of alcohol-related harm were not measured.

A few studies have differentiated the effects of different types of outlets on alcohol-related harm. In particular, the density of restaurants has been associated with lower levels of assault28 and higher levels of drink driving,7 8 and density of off-licences has been reported to be associated with homicide in New Orleans3 and gun assault in Philadelphia.28 However, the nature of different types of outlets varies by context.6

Among the outlet density studies, a range of methods and measures have been used and some results appear conflicting or, perhaps, context-specific.18 If a causal relationship exists between increasing density of alcohol outlets and alcohol-related harm, presumably the mediators are of two types: the amount or pattern of drinking; and patterns of social mixing or other elements of the social environment that are not directly due to drinking. It has been suggested that harm could result from outlets attracting antisocial people to the area and loss of social capital,29 30 or from simply increasing contact between uninhibited young males who become both motivated offenders and potential victims.31 However, if the frequently observed association is not causal, it could be the result of confounding by a range of sociodemographic variables that are common to many contexts. That is, increased density of outlets and more alcohol-related harm may co-exist in areas of higher deprivation or may have a common relationship with some other characteristics.

In New Zealand, the last 20 years has seen a relaxation of central controls over supply and demand, and proliferation of outlets particularly off-licences and clubs. Alcohol outlets have been shown to be associated with area-level and individual deprivation and harm, in particular assault.21 32 Little research has been done on the relationship between outlet density and consumption, and few studies have examined the nature of different types of outlets on alcohol-related harm.
marketing of alcohol. Since the liberalisation of the Sale of Liquor Act in 1989 the number of licensed premises has more than doubled from 6295 in 1990 to 14 183 in June 2009, with an increase in the proportion of alcohol sold by off-licences from 59% to 68% of the total.31 Two recent studies32 33 have demonstrated a clear association between overall alcohol outlet density and socioeconomic deprivation in New Zealand, with more alcohol outlets situated in the poorest areas. Hay and colleagues32 also demonstrated some variation by type of outlet with only restaurants being more easily accessible in low deprivation areas than in high deprivation areas. The associations with area-level deprivation were not found in rural areas.

Few New Zealand data are available on the association between socioeconomic status (SES) and alcohol consumption. A nationally representative health survey from 2006–2007 demonstrated a shallow J-shaped relationship between quintiles of neighbourhood deprivation and the prevalence of hazardous drinking as measured by an AUDIT score of eight or more.34 Lowest levels of hazardous drinking were seen in the second least deprived quintile of the population and the highest levels in the most deprived quintile. An earlier study of young adults from a New Zealand birth cohort35 suggested that different indicators of SES (income, education, occupation) varied in their association with different dimensions of drinking. Higher income was found to be associated with greater frequency of drinking, and higher education with lower typical volumes. The only New Zealand studies to date that have examined the association of alcohol outlet density with alcohol consumption or alcohol-related harm have focused specifically on young people. In a recent study of university students on six campuses,36 ecological and individual level associations of outlet density with hazardous consumption and self-reported harmful consequences of drinking were consistently seen. This population is characterised by minimal variation in SES. A second study that focused on urban youth under the legal alcohol purchase age (12–17 years) found outlet density was associated with more frequent drinking and larger typical drinking quantities as well as with increasing levels of area deprivation.37

There has been no previous study of outlet density and alcohol consumption or alcohol-related harm in a representative sample of the New Zealand population. Thus, the first aim of this study was to determine the magnitude of any association of alcohol outlet density with alcohol consumption and/or alcohol-related harm for different alcohol outlet types. The second aim was to examine possible confounding of this association by individual SES and neighbourhood deprivation.

**METHODS**

**Design**

A cross-sectional study design was used with individual level data on alcohol consumption and drinking consequences and geospatial measures of proximity to alcohol outlets for the whole of New Zealand.

**Survey data**

Individual level data were collected in a 2007 national survey of New Zealand adults’ alcohol consumption and self-reported consequences of drinking. Following an invitation letter, questionnaires were sent to a nationally representative sample of New Zealand residents, aged 18–70 years randomly selected from the electoral roll. At least three attempts to follow-up non-responders were made. Questionnaires were received from 1925 individuals (response rate 49%).

**Drinking variables**

Respondents were asked to indicate the frequency of days on which they drank any alcohol over the past 12 months and the typical number of drinks they consumed per occasion that they drank. Alcohol per year was calculated as the product of the frequency by the typical number of drinks. They were also asked about the frequency of drinking five or more standard drinks on a single occasion (50+ g ethanol). Response options were presented as tick boxes with predefined values (daily or almost daily; 3–4 times a week; 1–2 times a week; 1–3 times per month; 7–11 times in the last year; 3–6 times in the last year; twice in the last year; once in the last year; never in the last year). Standard drinks were defined as 10 g of ethanol. Images of standard drinks in the form of common beverages were provided for reference along with examples of how to convert consumption to standard drinks.

**Alcohol-related personal consequences of drinking**

Respondents were presented with two checklists of possible alcohol-related ‘harm’ and possible alcohol-related ‘troubles’ that they might attribute to their drinking in the preceding 12 month period (see box 1). Harm and trouble scores were calculated as the sum of the seven harm and seven trouble questions, respectively, each of which could take on values from 0–2; thus, making the possible range 0–14 for each measure.

**Demographic variables**

Age and sex were self-reported in the survey. Whether the respondent lived in a rural or urban area (rurality) was determined from the respondent’s address using the Statistics New Zealand Urban/Rural Profile Classification.38

**Socioeconomic status**

Self-reported level of educational achievement was used as an indicator of individual socioeconomic position. Small area (or neighbourhood) deprivation was assessed for each respondent using the New Zealand Deprivation Index 2006 (NZDep06).39 This index (decile 1–10) indicates the level of deprivation of the area in which the respondent lives relative to the whole country. It is determined at mesh-block level, the smallest area unit used in the national census, covering an average of 100 residents. Mesh-blocks are larger in less densely populated areas. Deprivation scores of mesh-blocks and, therefore, their decile ranking are determined from nine questions asked in the 2006 national census, including levels of income, welfare payments, home ownership, family structure, unemployment, qualifications, overcrowding, telephone access and car access.

**Alcohol outlet measures**

Alcohol outlets were categorised as four types: (1) off-licence (including bottle shops, supermarkets, convenience stores), (2) bars/pubs, (3) clubs and (4) restaurants. Data on all liquor licenses active on 31 December 2006 were obtained from the Ministry of Justice and licence addresses were geocoded using GeoStan Map software.40 The residential addresses of survey respondents were also mapped and the ‘outlet density’ for each of the four types of alcohol outlet was defined as the number of outlets of that type within 1 km of a person’s home address.

**Ethical approval for the survey was granted by the University of Otago Human Ethics Committee (06/171).**

**Analysis**

Five outcome measures of alcohol consumption and drinking consequences were considered in the analysis: total alcohol consumed per year (in standard drinks with 10 g ethanol), risky...
drinking (defined as consuming more alcohol than the guideline of no more than 14 drinks per week for women and 21 for men), binge drinking (drinking 5+ drinks on a single occasion once a month or more), alcohol-related harm score (0–14) and alcohol-related trouble score (0–14).

We modelled the effect of alcohol outlet density on risky drinking, binge drinking, harm score, trouble score and alcohol consumed per year. Outlet density for off-license, bars, clubs and restaurants was defined as the number of outlet types within 1 km of a person’s home address. We fitted three models for each of the outcomes: (1) unadjusted; (2) adjusted for age, sex and rurality; and (3) adjusted for age, sex, rurality, educational achievement and small area deprivation. Logistic regression was used for each of the binary outcomes (risky drinking, binge drinking), linear regression models were used for alcohol per year and zero-inflated Poisson41 were used for trouble and harm scores. Trouble and harm were calculated as the sum of the seven harm and seven trouble questions each of which could take on values from 0–2; thus making the possible range 0–14. Negative binomial, over-dispersed Poisson and zero inflated negative binomial models were also considered for trouble and harm but the zero inflated Poisson models provided best fit. Residual spatial auto-correlation was assessed using Moran’s I and found not to exist. Abstainers from drinking could be geocoded according to their residential address. The distribution of alcohol consumption per year was highly skewed with a mean of 364 (SD 594) standard drinks but a median of just 156 (interquartile range (IQR) 24–590). Similarly, the number of drinks reported to be consumed on a ‘typical day when you drank’ had a mean of 3.1 (SD 3.3) and a median of 2 (IQR 1–3) standard drinks.

The prevalence of drinking above the guidelines (‘risky drinking’), drinking more than five drinks on a single drinking occasion (‘binge drinking’) and any positive responses on the alcohol-related trouble and alcohol-related harm scores are presented by demographic characteristics in table 1. The prevalence of each of these measures was higher in men than in women and in the younger age group. The prevalence of binge drinking, trouble and harm from drinking all decreased with age, but showed no clear pattern by small-area deprivation (NZDep06).

### Alcohol outlets

Of 11 129 active alcohol outlets identified throughout New Zealand, 10 260 (92%) were successfully geocoded. After exclusion of a few categories, such as wine makers, wine tasting and conveyances, 9720 outlets were included in the analysis. Of these, off-licences comprised 27% (n=2622), bars 26% (2510), clubs 21% (2083) and restaurants 26% (2505). The number of outlets within a 1 km radius of the participant’s home was highly variable, with a small proportion of people living close to a high number of outlets, as seen in table 2.

### Outlet density, drinking and alcohol-related harm

Table 3 summarises the modelling of the relationships between 1 km outlet density of four alcohol outlet types and five outcomes of interest. For alcohol consumption per year the estimates are standard drinks per year. For the dichotomous outcomes of risky drinking and binge drinking, ORs from logistic regression models are presented. For the harm and trouble scores, the estimates are relative differences. All of these estimates relate to the association with one additional alcohol outlet of the specified type within 1 km of place of residence. The estimates are presented first for the unadjusted model, second with adjustment for age, sex and rurality, and third with the addition of a measure of individual SES (educational level) and neighbourhood deprivation (NZDep06).

No significant association was shown between outlet density and the average amount of alcohol consumed per year by participants, although all point estimates from the adjusted models were positive. Similarly, there was no significant association of density of any outlet type and risky drinking (derived from alcohol consumption per year), but adjusted estimates are consistently greater than 1.

The associations of binge drinking with the density of off-licences, bars and clubs were statistically significant, but not with restaurants. For all types of outlets, adjustment for demographic confounders weakened the association with binge drinking and the additional adjustment for SES strengthened it. The association between binge drinking and off-licence density remained significant in these larger models with a 4.0% (95% CI 0.2% to 7.9%) increase in the odds of binge drinking associated with each extra off-licence within 1 km of home.
Research report

Significant associations between outlet density and alcohol-related harm scores were consistently found for all types of outlet and all levels of adjustment in the models. Adjustment for confounders only affected the strength of the association for clubs, where controlling for age, sex and rurality increased the association, and adjustment for SES variables increased it further. Out of the four outlet types, the strongest association with harm scores was seen with the density of clubs where one additional club within 1 km of home was associated with a 5.7% increase in harm scores and each restaurant or bar with an increase of 0.5%.

Trouble scores were significantly associated with density of off-licences and clubs in the unadjusted models. Controlling for demographics weakened the association for off-licences but not for clubs. Controlling for SES variables weakened both associations.

DISCUSSION

This cross-sectional study found an association between binge drinking and the density of off-licence liquor outlets within easy walking distance of home (1 km) with a 4% increase in the odds of binge drinking for every additional outlet. The frequency of self-reported harm due to drinking was positively associated with density of outlets close to home for all types of liquor outlets, but with the largest associations for clubs and off-licences. These findings do not appear to be the result of confounding by basic demographic characteristics or by SES as measured by an index of area deprivation and individual education level. The associations seen between self-reported incidents of trouble due to drinking and the density of off-licences and clubs were at least partly due to confounding by SES.

This study has a number of limitations. No causal inference can be made about the associations described due to the study’s cross-sectional design, and self-reported measures may have underestimated both drinking and its harmful consequences. There may also be bias introduced by incomplete response to the survey, although this is more likely to affect the prevalence estimates than the associations modelled. In addition, the sample size of the survey has limited the power of this analysis to identify modest associations and precluded the use of further outcomes of interest were statistically significant, and were not unanticipated. The strength and statistical significance of the association of off-licences, but not on-licences, with binge drinking is consistent with the much higher volumes of alcohol sold by off-licence outlets.

### Table 1 Characteristics of the study population and distributions of alcohol-related variables

<table>
<thead>
<tr>
<th>Gender</th>
<th>Total</th>
<th>Risky drinking (%)</th>
<th>Binge drinking (%)</th>
<th>Any trouble (%)</th>
<th>Any harm (%)</th>
<th>Drinks per typical drinking day (median, IQR)</th>
<th>Drinks per year (median, IQR)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Male</td>
<td>1000</td>
<td>76 (7.6)</td>
<td>25 (2.5)</td>
<td>16 (1.6)</td>
<td>35 (3.5)</td>
<td>2 (2, 4)</td>
<td>234 (48, 728)</td>
</tr>
<tr>
<td>Female</td>
<td>1000</td>
<td>7 (0.7)</td>
<td>14 (1.4)</td>
<td>9 (0.9)</td>
<td>26 (2.6)</td>
<td>2 (1, 3)</td>
<td>108 (24, 364)</td>
</tr>
</tbody>
</table>

#### Table 2 Density of alcohol outlets within 1 km of participants’ homes

<table>
<thead>
<tr>
<th>Outlet type</th>
<th>Median</th>
<th>IQR</th>
<th>Maximum</th>
<th>Mean</th>
</tr>
</thead>
<tbody>
<tr>
<td>Off-licence</td>
<td>1</td>
<td>0–3</td>
<td>39</td>
<td>2.2</td>
</tr>
<tr>
<td>Bar</td>
<td>0</td>
<td>0–2</td>
<td>127</td>
<td>2.1</td>
</tr>
<tr>
<td>Club</td>
<td>1</td>
<td>0–3</td>
<td>13</td>
<td>1.6</td>
</tr>
<tr>
<td>Restaurant</td>
<td>0</td>
<td>0–2</td>
<td>105</td>
<td>2.5</td>
</tr>
</tbody>
</table>
Table 3  Association of one additional alcohol outlet within 1 km of residence with individual drinking levels and alcohol-related harms

<table>
<thead>
<tr>
<th>Outcome</th>
<th>Outlet type</th>
<th>Change in drinks per year</th>
<th>95% CI</th>
<th>p Value</th>
<th>Relative difference</th>
<th>Change in drinks per year</th>
<th>95% CI</th>
<th>p Value</th>
<th>Relative difference</th>
<th>Change in drinks per year</th>
<th>95% CI</th>
<th>p Value</th>
<th>Relative difference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Drinks per year</td>
<td>Off-license</td>
<td>0.5</td>
<td>(−0.6 to −0.2)</td>
<td>0.9</td>
<td>4.6</td>
<td>(−4.4 to −13.5)</td>
<td>0.3</td>
<td>6.1</td>
<td>(−3.1 to 15.3)</td>
<td>0.2</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Bar</td>
<td>1.02</td>
<td>(−3.2 to 5.2)</td>
<td>0.6</td>
<td>2.2</td>
<td>(−2.1 to 6.5)</td>
<td>0.2</td>
<td>2.6</td>
<td>(−1.7 to 6.9)</td>
<td>0.2</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Club</td>
<td>2.0</td>
<td>(−12.1 to 16.0)</td>
<td>0.8</td>
<td>5.9</td>
<td>(−8.9 to 20.6)</td>
<td>0.4</td>
<td>8.3</td>
<td>(−6.9 to 23.6)</td>
<td>0.3</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td>Restaurant</td>
<td>−0.08</td>
<td>(−3.8 to 3.6)</td>
<td>0.9</td>
<td>1.3</td>
<td>(−2.6 to 5.1)</td>
<td>0.5</td>
<td>1.6</td>
<td>(−2.3 to 5.4)</td>
<td>0.4</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Strengths of this study include its coverage of all alcohol outlets in the country, in both urban and rural areas, and differentiating between types of outlet that could be expected to have different relationships with drinking and harm. Recent individual level survey data from a national population sample provided contemporaneous data on both alcohol consumption (average and binge) and consequences of drinking. While characterisation of socioeconomic conditions using indicators is necessarily limited, we used an individual indicator from the survey (education) as well as an ecological indicator (NZDep06) in recognition of likely contributions of both individual and neighbourhood level influences on the associations of interest.

Previous studies of outlet accessibility in general populations have largely focused on the association with volume of drinking or with harmful outcomes (including violence) documented in administrative data. Several studies of students have found increases in binge drinking and self-reported harms associated with outlet density, but this appears to be the first such study in a national population sample. The measures of harms and troubles used here differed in nature, with troubles being a more objective measure of the impact of drinking on functioning in the wider social environment as well as reflecting greater severity of the incidents described. The frequency of trouble related to drinking (trouble score) was considerably lower in this population sample (table 1) than self-reported harm (harm score); therefore, the power of the study to detect a significant association was more limited. Nevertheless, it appears that the observed associations with trouble scores were confounded by demographic and socioeconomic factors associated with both outlet density and alcohol-related trouble, and these data do not provide evidence for a direct association.

The lack of an association of outlet density with average alcohol consumption levels seen in our study was also observed by Pollack et al in Californian cities but there were no measures of harmful drinking consequences included in that study. Our findings suggest that, at least within New Zealand communities, density of outlets is associated with increased binge drinking and alcohol-related harm even when average consumption is not significantly affected.

These findings provide support for the hypothesis that the number of liquor outlets within walking distance of home has an effect on patterns of drinking and is associated with harmful consequences of drinking that are not explained by socioeconomic confounding. Unmeasured in this study is the contribution of changes in the social environment accompanying increased density of outlets that may be independent of consumption but contribute to the amount of harm that results from it.

The apparently small increase in binge drinking and harm score per additional alcohol outlet is important when viewed from a public health perspective and in terms of policy options to reduce harm. That the association with increased harm has been found across the whole country where many people live close to very few outlets is an important new finding, but perhaps the difference between having one or two outlets is not very substantial for individuals. However, policy discussions typically focus on restrictions of outlets in higher outlet density areas and in this case the difference between 5 and 15 off-licence

What is already known on this subject

Previous research has found density of alcohol outlets to be associated with a range of alcohol-related harms. These harms have usually been measured ecologically—for example, as rates of assault or drink-driving crashes—and in urban populations. Confounding by socioeconomic factors may affect many of these studies. Existing evidence of an association between outlet density and level or pattern of alcohol consumption is inconclusive.
outlets is a 48% increase in the odds of binge drinking and 26% more alcohol-related harm. If these associations represent causal relationships, the impact of restricting outlet density on binge drinking and harm would be substantial. Policy makers are currently assessing options to reduce harm from unrestrained drinking in New Zealand as in many other countries. This study confirms that the density of outlets is a legitimate public health concern. There has been a major increase in outlets over the past two decades and a disproportionate growth in the number of off-licences, which appear to be associated with the most harm. This, and the concentration of off-licenses and bars in poorer areas of the country, constitutes a threat to public health that is amenable to change through alcohol policy reform.

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Provenance and peer review Not commissioned; externally peer reviewed.

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