Default in the outpatient treatment of tuberculosis in two hospitals in Northern India

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Abstract

Study objective—The purpose of the study was to examine default rates in tuberculosis treatment in two hospitals in northern India with different follow-up arrangements.

Design—The study was a retrospective cohort study.

Setting—Two hospitals were involved. One was the District Tuberculosis Centre for the Kulu Valley area of Himachal Pradesh. The other was a private mission hospital serving the same area.

Patients—The study involved 321 patients at the tuberculosis centre and 381 at the mission hospital, being all those newly diagnosed with tuberculosis from October 1982 to September 1983; follow-up to October 1984. Patients at the mission hospital were more affluent and had travelled much further to seek treatment; only one reminder was sent to defaulters from treatment. The government hospital had a more active response if the patients missed an appointment, with a home visit by a health worker.

Results—Rates of permanent default were similar in each hospital and very high: approximately 40% at 6 months, 60% at 12 months, and 65% at 18 months of treatment.

Conclusions—Default was a major problem irrespective of the follow-up procedures employed. Recommendations are made concerning treatment and follow-up, including better communication about the disease and its treatment, active follow-up of defaulters, and review of treatment policies.

Methods

THE HOSPITALS

The study arose from the opportunity to compare two hospitals providing different types of tuberculosis treatment, and between them providing the only medical services for the Kulu Valley area of Himachal Pradesh. In this area, 97% of the population are Hindu, 71% are involved in agriculture, 34% are literate; the district population is 239,000 (1981 census). The two hospitals concerned are the District Tuberculosis Centre in Kulu, and a private mission hospital, the Lady Willingdon Hospital (LWH) in Manali, 40 kilometres to the north.

The District Tuberculosis Centre is supported by five primary health care centres, and tuberculosis patients are either self referrals or identified by the team of 46 male health workers, who visit each village in their area once every two weeks. Patients may be diagnosed and treated at a primary health centre, five of which have microscopy facilities and four of which have x-ray facilities, in which case records are sent to the District Tuberculosis Centre. First line treatment was by isoniazid (plus pyridoxine) and thiocetazone daily for 18 months, with the addition of daily injected streptomycin for two months for patients able and willing to travel to a health centre. Patients not attending for an appointment are sent a reminder letter after three days, are visited at home by a health worker after eight days, or if that is not possible are sent a

Outpatient treatment of tuberculosis compares well to inpatient treatment in terms of clinical outcome1–5 and risk of infection of family contacts,6 but compliance over the long (12–24 months) time period necessary is a major problem. In Bangalore, only 20% of patients were still attending 12 months after the initiation of treatment.3 Failure of compliance has been shown to be associated with a reduced sputum conversion rate,6 and an increased clinical relapse rate.7

Factors associated with default from treatment in India vary in different studies. Higher default rates have been found in patients of higher caste9 or higher income,7 although not consistently,1 and in those living further from the treatment centre.10,11 Higher default rates have been found in females in some studies,10,12 but in males in another.11 Higher default rates have been found in sputum negative patients,5,13,14 perhaps because they are less ill. In a randomised comparison, higher default was found in patients on biweekly supervised treatment involving travel to the treatment centre, compared to daily self-administered treatment, requiring travel only once per month.11 Another comparison of treatment regimes showed no differences, but was based on inadequate numbers.15

The usual procedure for managing default in the Indian national tuberculosis programme is for patients who miss an appointment to be sent a letter within three days, and then visited by a health worker a week later if necessary. In a comparison of patients randomised either to this management or to a more intensive regimen with a health worker visiting four days after the first missed appointment, and if necessary three times more in the next two months, the more intensive intervention gave a lower default rate, primarily due to the effects of the first two visits.16 The purpose of the present study was to examine default rates in all patients starting tuberculosis treatment in a one year period in two hospitals in Northern India.
second letter. Patients who then return to treatment are counselled to encourage greater motivation.

The private mission hospital makes charges for all drugs and treatment and inpatient care, with exceptions for the poorest patients, and has no well established community health worker network, although some is developing. Patients are self referred, and first line treatment uses daily streptomycin, isoniazid and thiacetazone for three months, followed by isoniazid (plus pyridoxine) and thiacetazone daily for 21 months. Streptomycin vials can be taken by the patient to a local dispensary or private doctor for the daily injections. Defaulter action is less intensive, patients who miss appointments being sent postcards after a week, with no further action being taken.

PROCEDURE
All patients starting treatment for newly diagnosed tuberculosis between 1st October 1982 and 30th September 1983 at either hospital were identified, and the last known status of all patients up to October 1984 recorded. The only exclusions were patients who had moved and notified the treatment centre of their move, and for whom other care had been arranged. The eligible patients numbered 321 at Kulu District Tuberculosis Centre (for two others records could not be traced), and 381 at the private hospital. Temporary default was defined as being over three weeks late for an appointment, followed by rejoining the programme. Permanent default was absence for over one month without rejoining. Analysis was done by number of weeks of treatment given, being the time from date of start of treatment to the date of next appointment, deducting any lost time due to late attendance.

The data were collected by JR and RMCG, then 3rd year medical students at the University of Nottingham. Default rates by time from first treatment were calculated by the product-limit method, and differences between default rate curves for different groups of subjects assessed by the Mantel or log-rank test.

Results
Differences in the Patient Groups between the Two Hospitals
The groups of newly diagnosed tuberculosis patients at the two hospitals were similar in terms of age (mean 29 years), sex (53% female), religion (94% Hindu), and occupation (70% farmers, 15% government employees). They differed in that patients at the voluntary hospital tended to be of higher caste (11% high and 19% low caste, compared to 7% and 33% respectively at the District Tuberculosis Centre), and in the distance they lived from the hospital. Eighty per cent of patients at the voluntary hospital lived more than 10 kilometres away, compared to 26% of those from the District Tuberculosis Centre. Eighty four per cent of the patients in the District Tuberculosis Centre had pulmonary tuberculosis only compared to 64% at the voluntary hospital. In each hospital, around 25% of patients had a period of inpatient care, but the mean length of stay at the District Tuberculosis Centre was 4-6 weeks compared to 1-4 weeks at the voluntary hospital.

Default Rates
The proportion of patients who had defaulted from treatment, that is who were at least one month late for an appointment and had not reappeared for treatment, was similar in the two hospitals (figure), and was very high; around 40% after six months' treatment, 60%, after one year's treatment, and 65%, by the targetted 18 months' treatment. The comparison of default rates is complicated by difficulties in the record system at the voluntary hospital, where a high proportion of patients were not entered in the patient registry at the time of their first visit. If patients who are first entered in the registry only after some weeks of treatment are included, the default rate will be underestimated (because patients who default during those few weeks are not recorded). A correction for this is to examine only those patients who are entered into the record at the time of their first visit, and this results in higher default rates. However, whichever comparison is used the difference between the two hospitals was not significant: based on all patients the log rank test yields \( \chi^2 = 3.71 \) \((p=0.054)\), and with the adjusted comparison, \( \chi^2 = 0.4 \) \((p=0.5)\). Patients registered at their first visit may be somewhat atypical, and the true default rate for the voluntary hospital probably lies between the two curves shown, making it even closer to that of the other hospital.

Factors Associated with Default
The analysis of factors associated with default is made more powerful by comparing default rates at 40 weeks (the average being 52% for the whole study group), and other analyses showed that the factors' effects did not vary greatly by follow up time. In the combined data, high default rates were seen in patients aged over 50, in males, and in low caste patients, but there was little consistency between the two hospitals (table). Default rates increased strongly with age in the District Tuberculosis Centre, and only slightly in the voluntary hospital; the higher rate in males was seen primarily in the voluntary hospital. The highest default rate was in the low caste patients in the District Tuberculosis Centre, and in the medium caste patients in the voluntary hospital. In neither hospital did the default rate vary with the type of tuberculosis, the drug regimen used, or whether there had been a period of inpatient

![Figure Cumulative proportion of patients defaulting from treatment by hospital and time of registration](http://jech.bmj.com/)

\[ A = \text{District TB Centre (n=315)}; B_1 = \text{Voluntary hospital, all patients (n=363)}; B_2 = \text{Voluntary hospital, patients registered at first visit (n=161)} \]
treatment. However in both hospitals, patients who had had a period of default which had then been corrected (temporary defaulters) had a much lower frequency of final default.

**Discussion**

This study showed that these two hospitals, which differ considerably in the patients they serve and in the methods they use to manage tuberculosis, have a major problem of default from outpatient treatment, with only some 50% of patients receiving at least six months treatment, and probably only 30% receiving the full recommended 18 months treatment. The similarity of the results between the hospitals may be because of a balancing of the different characteristics. The voluntary hospital caters for patients who have actively chosen it despite the cost, and who have for the most part travelled a considerable distance; the patients treated are more affluent. Although the voluntary hospital uses three drug rather than two drug initial therapy, and second line and more expensive drugs more frequently, it has shorter periods of inpatient treatment and has a much less intensive system of dealing with default. In Kulu District Tuberculosis Centre, the patients seen are less affluent and do not make a financial commitment, but action on first default is stronger and the hospital has the support of a network of community health workers. At the District Tuberculosis Centre 39% of all patients had one or more episodes of temporary default, compared to 25% at the voluntary hospital, despite the similarity in the final default rates. The voluntary hospital system, which is somewhat more flexible in that patients may be given a supply of drugs for two or three months, results in a lower frequency of first defaults, but the District Tuberculosis Centre system is more successful at dealing with patients who default once due to its more intensive follow up procedures.

Comparisons of default from different studies are complicated in variations of definition. Using a comparable definition to that used here, a default rate of 70% after 15 months' treatment was found in Bangalore. In southern Gujarat, a substantial recovery rate from an initial 71% default rate was found, yielding a final default rate of around 55% some five years from first diagnosis.

The analysis of routine data to assess factors related to default has not been particularly helpful, either in this study or in other published work, as it does not identify a specific high risk group to whom efforts could be directed. One encouraging fact is the lower final default rates of those who have recovered from a temporary default, which emphasises the value of efforts to identify and deal with temporary defaulters. There may be potential for improving the awareness of patients; in interview studies of patients at each of these hospitals done in conjunction with this study we found that about 25% of patients were given no information concerning the importance of long term treatment, and at the voluntary hospital patients were less well informed about the way in which they should take the drugs, perhaps because the typical clinic there had some 50 patients compared to 15 or 20 at a similar clinic at the District Tuberculosis Centre.

These results have been discussed with staff at both the hospitals concerned, and on the basis of these results and those of previous studies, the following recommendations are made regarding the treatment of outpatients with tuberculosis:

1. Clear information on the disease, the drug therapy, and the importance of long term drug therapy should be given to patients, both in oral and written form.

2. High priority should be given to an active policy for the follow up of temporary defaulters.

3. Treatment policies should be assessed to see if treatment could be shortened, simplified or used more selectively. Consideration of the use of intermittent chemotherapy for patients living nearby to centres should be considered.

4. Initial registration of tuberculosis patients should be linked to the first prescription of drugs, perhaps by a pharmacist rather than the physician responsible for the initial registration of patients.

This work formed part of the BMSc dissertations of JBR and RMG.

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Table. Factors associated with default in each centre: default rates at 40 weeks (% by factor by hospital)
References


